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April 15, 2013

Justice Charles Johnson, Chair Supreme Court Rules Committee Temple of Justice PO Box 40929 Olympia, WA 98504-0929

Re: Proposed Comment (4) to RPC 4.4

Dear Justice Johnson:

On behalf of Columbia Legal Services, I write to support Proposed Comment (4) to Rule of Professional Conduct 4.4. The proposed Comment addresses the problem of purposeful coercion based on immigration status and provides needed guidance to Washington lawyers.

Columbia Legal Services provides no-cost civil legal services to low-income people around the state. Many of our clients are immigrants from Mexico and other countries. We find that members of immigrant communities are often afraid to participate in the civil justice system because of the potential threat of retaliation based on the actual or perceived immigration status of the individual or her family member. Many of our clients are particularly vulnerable to threats based on their immigration status because their case involves discrimination or abuse based on their status — in cases involving employment, housing, civil rights, sexual abuse, and other areas. We have seen the misuse of immigration status to gain an advantage in civil cases.

Proposed Comment (4) to RPC 4.4 is needed to prevent purposeful intimidation, coercion, and obstruction of persons from participating in a civil matter. The Comment clarifies that only those activities done for these improper purposes are prohibited. This is consistent with RPC 4.4(a), which provides:

In representing a client, a lawyer shall not use means that have no substantial purpose other than to embarrass, delay or burden a third person . . .

In Salas v. Hi-Tech Erectors, 168 Wn.2d 664, 672 (2010), this Court found that immigration status may interfere with access to justice:

We recognize that immigration is a politically sensitive issue. Issues involving immigration can inspire passionate responses that carry a significant danger of interfering with the fact finder's duty to engage in reasoned deliberation.

Coercion based on immigration status deters immigrants from exercising their rights through the legal system and from serving as witnesses to help fairly resolve legal matters. An attorney



should not be able to undermine or dispense with a case by threatening to call immigration authorities.

Ethical guidance for attorneys as to the application of RPC 4.4(a) to the use of immigration status in civil matters will help to ensure a safe and fair legal system in which immigrant parties and witnesses can participate without fear of reprisal.

Thank you for your consideration of these comments.

Sincerely,

Aurora Martin

Director

RULES OF PROFESSIONAL CONDUCT (RPC)

RULE 4.4. RESPECT FOR RIGHTS OF THIRD PERSONS

Comment

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(a) - (b) [Unchanged.]

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[1] – [3] [Unchanged.]

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Additional Washington Comment (4)

7	[4] The duty imposed by paragraph (a) of this Rule includes a lawyer's assertion or inquiry
8	about a third person's immigration status when the lawyer's purpose is to intimidate, coerce, or
9	obstruct that person from participating in a civil matter. Issues involving immigration status
10	carry a significant danger of interfering with the proper functioning of the justice system. See
11	Salas v. Hi-Tech Erectors, 168 Wn.2d 664, 230 P.3d 583 (2010). When a lawyer is
12	representing a client in a civil matter, a lawyer's communication to a party or a witness that the
13	lawyer will report that person to immigration authorities, or a lawyer's report of that person to
14	immigration authorities, furthers no substantial purpose of the civil adjudicative system if the
15	lawyer's purpose is to intimidate, coerce, or obstruct that person. A communication in
16	violation of this Rule can also occur by an implied assertion that is the equivalent of an express
17.	assertion prohibited by paragraph (a). See also Rules 8.4(b) (prohibiting criminal acts that
18	reflect adversely on a lawyer's honesty, trustworthiness, or fitness as a lawyer in other
19	respects), 8.4(d) (prohibiting conduct prejudicial to the administration of justice), and 8.4(h)
20	(prohibiting conduct that is prejudicial to the administration of justice toward judges, other
21	parties and/or their counsel, witnesses and/or their counsel, jurors, or court personnel or
22	officers, that a reasonable person would interpret as manifesting prejudice or bias on the basis
23	of sex, race, age, creed, religion, color, national origin, disability, sexual orientation, or marital

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status).

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WSBA Suggested Amendment RPC 4.4 Washington State Bar Association 1325 Fourth Ave., Suite 600 Seattle. WA 98101-2539

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